



January 28, 2021

Chairman Don Serotta  
Town of Chester  
1786 Kings Highway  
Chester, NY 10918

Dear Chairman Don Serotta,

Cell antennas and cell towers should not be placed near schools and homes.

On August 13, 2021, the United States Court of Appeals for the District of Columbia Circuit [ruled in our case](#) against the FCC that the decision by the Federal Communications Commission (FCC) to retain its 1996 safety limits for human exposure to wireless radiation (which includes cell tower emissions) was “arbitrary and capricious.” One of the important aspects of the court decision was that the ruling found the FCC did not adequately explain why it ignored the impacts of long term wireless exposure, especially for children, who are more vulnerable to wireless radiation. This [ruling](#) highlights how no federal health agency has reviewed the full body of research to develop proper safety standards.

Extensive published scientific evidence indicates that radiofrequency radiation *at levels far below FCC limits* can cause [cancer](#), [increased oxidative stress](#), [genetic damage](#), structural and functional changes of the [reproductive system](#), [memory deficits](#), [behavioral problems](#), and [neurological impacts](#). We consider radiofrequency radiation (RFR) to be a human carcinogen based on the [current body](#) of evidence.

At this time we have not identified a safe level of exposure. Although radiation levels decrease as you increase your distance from a particular antenna/tower, the reality is that adding a tower or base station to a community will definitely *increase* the radiation exposure in that area and at any distance within the surrounding coverage area.

We recommend policies to reduce human exposure to RFR, especially for children. Schools are where children spend the majority of their daytime hours. Therefore we strongly recommend against installing cell towers near schools, daycares, parks, homes, or hospitals.

Recent research on people living near cell antennas has found increases in molecular markers in the blood that predict cancer. This study evaluated effects in the human blood of individuals living near mobile phone base stations (for study purposes, they chose a distance of 80 meters) compared with healthy controls living more than 300 meters from a base station. The study measured higher RFR levels in the homes of people living in homes within 80 meters from the cell antennas (documenting the impact of increased RFR radiation from the antenna installations) and found statistically significant differences in their blood. The group living closer to the antennas had statistically significant higher frequency of micronuclei and a rise in lipid peroxidation in their blood; these changes are considered biomarkers predictive of cancer ([Zothansiyama et al, 2017](#)).

Please note the following facts about cell towers and cell phone radiation:

- In 2011, radiofrequency radiation was [classified](#) as a Class 2B possible carcinogen by the World Health Organization's International Agency for Research on Cancer. Between then and now, the published peer-reviewed scientific evidence has significantly increased. Now, many scientists are of the opinion that the weight of current peer-reviewed evidence supports the conclusion that radiofrequency radiation should be regarded as a human carcinogen ([Hardell and Carlberg 2017](#), [Peleg et al, 2018](#), [Miller et al 2018](#)).
- The US National Toxicology Program \$25 million animal study on long-term exposure to radiofrequency radiation found [DNA Damage, heart damage, increased brain tumors, and increased heart tumors](#) deemed "clear evidence of cancer." Importantly, this study was launched almost two decades ago by the FDA because the US government had not performed research on the long-term effects of RFR exposure and the FDA wanted data on long-term safety. In 1996, the EPA was defunded from developing proper safety standards, and since then there has been no systematic review of the science by any US agency.
- Researchers with the renowned Ramazzini Institute in Italy published [findings](#) that lab animals exposed to levels of RFR below FCC limits developed the same types of cancerous cancers as the [US National Toxicology Program](#) found in their large-scale animal study.
- An Australian [study](#) looked at RFR levels to which kindergarten children were exposed, depending on how close their school was to base stations/cell towers. Researchers equipped the children with RFR measuring devices. Researchers found that kindergartens located nearby base stations/cell towers (closer than 300 meters or approximately 330 yards) had total exposure to radiofrequency radiation (RFR or RF-EMF) more than 3 times higher than children at schools where base stations were further away than 300 meters.
- A 2018 [study](#) measured radiofrequency radiation exposures in the environment including emissions from cell phone towers, TV and FM radio broadcast antennas, cell phone

handsets, and Wi-Fi—in several countries including the United States. The researchers concluded that cell phone tower (base station) radiation emissions are the dominant contributor to RFR exposure in most outdoor areas.

- A 2015 review found that in 93 out of 100 studies, RFR exposure caused oxidative stress ([Yakymenko 2015](#)). A 2021 review again confirmed non ionizing radiation has oxidative effects ([Schuermann 2021](#)). Many well-known causes of cancer in humans (such as asbestos and arsenic) are understood to induce oxidative stress.
- Studies also show that when combined with lead or a known carcinogen, RFR has magnified the carcinogen's effects. For example, RFR at levels far below FCC limits more than doubled the numbers of liver and lung tumors in carcinogen-exposed mice ([Lerchl 2015](#)).
- The International Association of Firefighters has officially opposed cell towers on their stations since 2004 after a study [found](#) neurological damage in firefighters with antennas on their fire station. In 2017, when 5G “small cells” were coming to California via a 5G streamlining bill (SB 649), firefighter organizations came out in strong opposition to the bill and requested that towers not be installed on firehouses. They were successful and SB649 was [amended](#) to [exempt](#) their stations from the deployment due to their health concerns.
- Published research finds the frequencies impact wildlife. For example, studies have found that the radiation alters bird navigation and disturbs honeybee colonies. Research also shows adverse impacts on trees and plants. ([Research on EMF and Bees](#), [Research on Wildlife](#) [Research on Trees](#))
- A 2019 [study](#) of students in schools near cell towers found their higher RF exposure was associated with impacts on motor skills, memory, and attention ([Meo 2019](#)). Examples of other effects linked to cell towers in research studies include [neuropsychiatric problems](#), [elevated diabetes](#), [headaches](#), [sleep problems](#), and [genetic damage](#). Such research continues to accumulate after the 2010 landmark [review study](#) on 56 studies that reported biological effects found at very low intensities of wireless radiation, including impacts on reproduction, permeability of the blood-brain barrier, behavior, cellular changes, and metabolic changes, and increases in cancer risk ([Lai and Levitt 2010](#)).
- The [International EMF Scientist Appeal](#) was submitted to the United Nations urging immediate protective policy action in light of the scientific evidence that has found adverse biological effects from electromagnetic radiation, including radiofrequency radiation, and, as of January 2019, this Appeal is signed by 247 scientists from 42 nations; these are scientists who have published peer-reviewed articles about electromagnetic fields. They state, “numerous recent scientific publications have shown that EMF affects living organisms at levels well below most international and national guidelines. Effects include increased cancer risk, cellular stress, increase in harmful free radicals, genetic damages, structural and functional changes of the reproductive system, learning and memory deficits, neurological disorders, and negative impacts on general well-being.”

The exposure limits of the US Federal Communications Commission are totally outdated and do not protect the health of the public, especially not the health of children. The Los Angeles School District has banned cell towers on their District's school grounds.

Please note that in several countries, governments have set policies to protect children, pregnant women, and medically fragile persons by classifying areas with homes, hospitals, and schools as "sensitive areas." Some examples include:

- In India the government has set RFR limits to 1/10th of ICNIRP and the Brihanmumbai Municipal Corporation, Zilla Parishad, Rajasthan, and Mumbai have banned cell antenna/tower installations on schools.
- Greece has banned the installation of mobile phone base stations at the premises of schools, kindergartens, hospitals, or eldercare facilities.
- Chile's "Antenna Law" prohibits cell antennas/towers in "sensitive areas" (educational institutions, nurseries, kindergartens, hospitals, clinics, nursing homes).
- Several countries have [lower allowable RFR limits](#) in "sensitive" areas.

EHT's position is that children require special protections from radiofrequency radiation and their exposures should be reduced to as low as possible. We strongly recommend against cell tower/antenna placements at schools or near homes as this would increase daily RFR exposure.

Please feel free to contact us with more questions.

Sincerely,

Devra Davis, PhD, MPH  
President and Founder, Environmental Health Trust  
Visiting Professor, Hebrew University Hadassah Medical Center  
<https://ehtrust.org>

Anthony B. Miller, MD  
Professor Emeritus at the Dalla Lana School of Public Health, University of Toronto  
Senior Advisor to Environmental Health Trust